

GENERAL ASSEMBLY COMMONWEALTH OF KENTUCKY

2019 REGULAR SESSION

SENATE BILL NO. 4
FRIDAY, JANUARY 11, 2019

The following bill was reported to the House from the Senate and ordered to be printed.

1		AIN	ACT relating to elections.
2	Be i	t enac	cted by the General Assembly of the Commonwealth of Kentucky:
3		→ S	ection 1. KRS 121.005 is amended to read as follows:
4	(1)	The	General Assembly finds and declares that:
5		(a)	The intent of disclosure of campaign finance information is to make that
6			information about political contributions and expenditures[the role of money
7			in politics] accessible to the public;
8		(b)	The volume of campaign finance reports submitted each year to the state
9			renders it virtually impossible, without the help of computer technology, to
10			derive meaningful conclusions from the records; and
11		(c)	Computer automation is a necessary and effective means of transmitting,
12			organizing, storing, and retrieving vast amounts of data submitted by
13			candidates in election campaigns[; and
14		(d)	Although candidates are currently permitted to file campaign finance reports
15			electronically if they so choose, very few candidates have chosen to do so, and
16			therefore access to campaign finance data through electronic or on-line
17			technology is limited].
18	(2)	The	General Assembly enacts this legislation to accomplish the following:
19		(a)	To improve the existing system of electronic reporting and extend its usage to
20			more candidates;
21		(b)	To allow concerned persons easy, convenient, and timely access to campaign
22			finance reports submitted to the state;
23		(c)	To ease the burden on candidates and committees of tabulating, filing, and
24			maintaining public records of financial activity;
25		(d)	To strengthen both the disclosure and enforcement capabilities of the Registry
26			of Election Finance;
27		(e)	To cooperate in the standardization of reporting formats among states so that

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1			interstate as well as intrastate sources of political money can be known;
2		(f)	To provide for a fully informed electorate; and
3		(g)	To help restore public trust in the governmental and electoral institutions of
4			this state.
5		→ S	ection 2. KRS 121.120 is amended to read as follows:
6	(1)	The	registry may:
7		(a)	Require by special or general orders, any person to submit, under oath, any
8			written reports and answers to questions as the registry may prescribe;
9		(b)	Administer oaths or affirmations;
10		(c)	Require by subpoena, signed by the chairman, the attendance and
11			testimony of witnesses and the production of all documentary evidence,
12			excluding individual and business income tax records, relating to the
13			execution of its duties;
14		(d)	In any proceeding or investigation, to order testimony to be taken by
15			deposition before any person who is designated by the registry and has the
16			power to administer oaths and, in those instances, to compel testimony and the
17			production of evidence in the same manner as authorized under paragraph (c)
18			of this subsection;
19		(e)	Initiate, through civil actions for injunctive, declaratory, or other appropriate
20			relief, defend, or appeal any civil action in the name of the registry to enforce
21			the provisions of this chapter through its legal counsel;
22		(f)	Render advisory opinions under KRS 121.135;
23		(g)	Promulgate administrative regulations necessary to carry out the provisions of
24			this chapter;
25		(h)	Conduct investigations and hearings expeditiously, to encourage voluntary
26			compliance, and report apparent campaign finance law violations to the
27			appropriate law enforcement authorities:

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1		(1)	Petition any court of competent jurisdiction to issue an order requiring
2			compliance with an order or subpoena issued by the registry. Any failure to
3			obey the order of the court may be punished by the court as contempt; and
4		(j)	Conduct random audits of receipts and expenditures of committees which
5			have filed registration papers with the registry pursuant to KRS 121.170.
6	(2)	No 1	person shall be subject to civil liability to any person other than the registry or
7		the (Commonwealth for disclosing information at the request of the registry.
8	(3)	The	registry may appoint a full-time executive director, legal counsel, and an
9		acco	ountant for auditing purposes, all of whom shall serve at the pleasure of the
10		regis	stry. The registry may also appoint such other employees as are necessary to
11		carr	y out the purposes of this chapter. All requests for personnel appointments shall
12		be f	orwarded by the registry directly to the secretary of the Personnel Cabinet and
13		shall	l be subject to the secretary's [his] review and certification only.
14	(4)	The	registry shall adopt official forms and perform other duties necessary to
15		imp	lement the provisions of this chapter. The registry shall not require the listing of
16		a pe	rson's Social Security number on any form developed by the registry. Without
17		limi	ting the generality of the foregoing, the registry shall:
18		(a)	Develop prescribed forms for the making of the required reports;
19		(b)	Prepare and publish a manual for all candidates, slates of candidates,
20			contributing organizations, and committees, describing the requirements of
21			the law, including uniform methods of bookkeeping and reporting,
22			requirements as to reporting dates, and the length of time that candidates,
23			slates of candidates, contributing organizations, and committees are required
24			to keep any records pursuant to the provisions of this chapter;
25		(c)	Develop a filing, coding, and cross-indexing system;
26		(d)	Make each report filed available for public inspection and copying during
27			regular office hours at the expense of any person requesting copies of them;

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1	(e)	Preserve all reports for at least six (6) years from the date of receipt. Duly
2		certified reports shall be admissible as evidence in any court in the
3		Commonwealth;
4	(f)	Prepare and make available for public inspection a summary of all reports
5		grouped according to candidates, slates of candidates, committees,
6		contributing organizations, and parties containing the total receipts and
7		expenditures; and
8		1. For each contribution made by a permanent committee of any amount to
9		a candidate or slate of candidates, the date, name, and business address
10		of the permanent committee, the amount contributed, and a description
11		of the major business, social, or political interest represented by the
12		permanent committee;
13		2. For each contribution in excess of one hundred dollars (\$100) made to a
14		candidate or slate of candidates for a statewide-elected state office, \underline{or} to
15		a campaign committee for a candidate or slate of candidates for a
16		statewide-elected state office, the date, name, address, occupation, and
17		employer of each contributor and the spouse of the contributor or, if the
18		contributor or spouse of the contributor is self-employed, the name
19		under which the contributor[he] is doing business, and the amount
20		contributed by each contributor, listed alphabetically; and
21		3. For each contribution in excess of one hundred dollars (\$100) made to
22		any candidate or campaign committee other than those specified in
23		subparagraph 2., the date, name, address, occupation, and employer of
24		each other contributor or, if the contributor is self-employed, the name
25		under which the contributor[he] is doing business, and the amount
26		contributed by each contributor, listed alphabetically;
27	(g)	Prepare and publish an annual report with cumulative compilations named in

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1			paragraph (1) of this subsection;
2		(h)	Distribute upon request, for a nominal fee, copies of all summaries and
3			reports;
4		(i)	Determine whether the required reports have been filed and if so, whether they
5			conform with the requirements of this chapter; give notice to delinquents to
6			correct or explain defections; issue an order, if appropriate, as provided in
7			KRS 121.140; and make public the fact that a violation has occurred and the
8			nature thereof;
9		(j)	Conduct random audits of receipts and expenditures of candidates running for
10			city, county, urban-county government, charter county government,
11			consolidated local government, unified local government, and district
12			offices. When the registry audits the records of any selected candidate, it shall
13			also audit the records of all other candidates running for the same office in the
14			selected city, county, urban-county government, charter county government,
15			consolidated local government, unified local government, or district office;
16		(k)	Conduct audits of receipts and expenditures of all candidates or slates of
17			candidates running for statewide office;
18		(1)	Require that candidates and slates of candidates shall maintain their records
19			for a period of six (6) years from the date of the regular election in their
20			respective political races;
21		(m)	Initiate investigations and make investigations with respect to reports upon
22			complaint by any person and initiate proceedings on its own motion; and
23		(n)	Forward to the Attorney General or the appropriate Commonwealth's or
24			county attorney any violations of this chapter which may become the subject
25			of civil or criminal prosecution.
26	(5)	All p	policy and enforcement decisions concerning the regulation of campaign finance
27		shall	be the ultimate responsibility of the registry. No appointed or elected state

officeholder or any other person shall, directly or indirectly, attempt to secure or create privileges, exemptions, or advantages for himself, herself, or others in derogation of the public interest at large in a manner that seeks to leave any registry member or employee charged with the enforcement of the campaign finance laws no alternative but to comply with the wishes of the officeholder or person. Registry members and employees shall be free of obligation or the appearance of obligation to any interest other than the fair and efficient enforcement of the campaign finance laws and administrative regulations. It shall not be considered a violation of this subsection for an officeholder or other person to seek remedies in a court of law to any policy or enforcement decision he or she considers to be an abridgement of his or her legal rights.

(6) If adequate and appropriate agency funds are available, the registry shall:

- (a) Develop or acquire a system for electronic reporting for use by individuals and entities required to file campaign finance reports with the registry under this chapter. The registry shall promulgate administrative regulations under KRS Chapter 13A which provide for a nonproprietary standardized format or formats, using industry standards, for the transmission of data required under this chapter;
- (b) Accept test files from software vendors and persons wishing to file reports electronically for the purpose of determining whether the file format complies with the nonproprietary standardized format developed under paragraph (a) of this subsection and is compatible with the registry's system for receiving the data;
- (c) Make all [paper or electronic] reports filed with the registry pertaining to candidates for the General Assembly and statewide office available on the Internet free of charge, in an easily understood format that allows the public to browse, search, and download the data contained in the reports by each of the

1		reporting categories required by this chapter, including but not limited to:
2		1. The name of each candidate or committee;
3		2. The office sought by each candidate;
4		3. The name of each contributor;
5		4. The address of each contributor;
6		5. The employer or business occupation of each contributor, or if the
7		contributor is a permanent committee, a description of the major
8		business, social, or political interest represented by the permanent
9		committee;
10		6. The date of each contribution; and
11		7. The amount of each contribution;
12	(d)	Make all data specified in paragraph (c) of this subsection available on the
13		Internet no later than ten (10) business days after its receipt by the registry. If a
14		contribution or expenditure report is filed late with the registry, that data shall
15		be made available on the Internet within twenty-four (24) hours of the
16		registry's receipt of the data;
17	(e)	Make filer-side software available free of charge to all individuals or entities
18		subject to the reporting requirements of this chapter;
19	(f)	Establish a training program on the electronic reporting program and make it
20		available free of charge to all individuals and entities subject to the reporting
21		requirements of this chapter;
22	(g)	Maintain all campaign finance data pertaining to legislative and statewide
23		candidates on-line for twenty (20) years after the date the report containing the
24		data is filed, and then archive the data in a secure format;[and]
25	(h)	Require candidates and slates of candidates running for statewide office, and
26		campaign committees of candidates and slates of candidates registered to run
27		for statewide office, beginning with elections scheduled in 2015, to

electronically report all <u>campaign</u>[election] finance reports that must be submitted to the registry under this chapter. If any statewide candidate, slate of candidates, or campaign committee of a statewide candidate or slate of candidates submits <u>a campaign</u>[an election] finance report in a nonelectronic format for an election scheduled in 2015 or later, the registry shall require the statewide candidate, slate of candidates, or campaign committee of the statewide candidate or slate of candidates to resubmit the <u>campaign</u>[election] finance report in an electronic format[the first time that entity files an electronic report for that election];

(i) Require all candidates, slates of candidates, committees, and contributing organizations, beginning with the primary scheduled in 2020, and for each subsequent election scheduled thereafter, to electronically report all campaign finance reports required to be submitted to the registry under this chapter. If any candidate, slate of candidates, committee, or contributing organization submits a campaign finance report to the registry in a nonelectronic format for an election or calendar period beginning in 2020 or later, the registry shall require the candidate, slate of candidates, committee, or contributing organization to resubmit the campaign finance report in an electronic format. If any candidate, slate of candidates, committee, or contributing organization does not submit the required campaign finance reports electronically by the applicable filing deadline, the registry shall publish the candidate, slate of candidates, committee, or contributing organization's name as a delinquent filer until such time as the campaign finance report is properly filed in an electronic format; and

(j) Require all independent expenditure reports to be submitted electronically within forty-eight (48) hours of the date that the communication is publicly distributed or otherwise publicly disseminated, beginning with the primary

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scheduled in 2020	, and	for each subsec	quent election s	cheduled thereafter
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- (7) In conjunction with the program of electronic reporting set out in subsection (6) of this section, the registry shall deem an electronic report to be filed when submitted by either of the following methods:
 - (a) Online Internet transmission; or

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- (b) [Delivery by mail or]Hand delivery of the electronic report, saved <u>on a current and compatible computer component</u>, and downloaded at the registry[on optical or magnetic disk].
 - → Section 3. KRS 121.180 is amended to read as follows:
 - (1) Any candidate, slate of candidates, or political issues committee shall be (a) exempt from filing any campaign finance reports required by subsections (3) and (4) of this section if the candidate, slate of candidates, or political issues committee chair files a form prescribed and furnished by the registry stating that currently no contributions have been received and that contributions will not be accepted or expended in excess of three thousand dollars (\$3,000) in any one (1) election. For a candidate for judicial office who desires to be exempt from filing any campaign finance reports as provided in this paragraph, the request for exemption shall be filed by the campaign treasurer of the candidate's campaign committee, but the candidate shall be personally liable for any violation if the campaign treasurer accepts contributions or makes expenditures in excess of the limit and shall be subject to the same penalties as a candidate as provided in subparagraph 1. or 2. of paragraph (k) of this subsection.] A separate form shall be required for each primary, regular, or special election in which the candidate or slate of candidates participates or in which the public question appears on the ballot, unless the candidate, slate of candidates, or political issues committee chair indicates on a request for exemption that the request will be applicable to more than one

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(1) election. The form shall be filed with the same office with which a candidate or slate of candidates files nomination papers or, in the case of a political issues committee, with the registry.

(b) For a primary, a candidate or slate of candidates shall file a request for exemption not later than the deadline for filing nomination papers and, except as provided in subparagraph 2. of paragraph (c) of this subsection, shall be bound by its terms unless it is rescinded in writing not later than *thirty (30)* days preceding the primary[fifteen (15) days after the filing deadline]. For a regular election, a candidate or slate of candidates shall file or rescind in writing a request for exemption not later than sixty (60) days preceding the regular election twenty five (25) days after the date of the preceding primary election, except as provided in subparagraph 2. of paragraph (c) of this subsection. For a special election, a candidate or slate of candidates shall file a request for exemption not later than ten (10) days after the candidate or slate of candidates is nominated for a special election and shall be bound by its terms unless it is rescinded in writing not later than thirty (30) days preceding the special election [twenty-five (25) days after the date on which the nomination for a special election is made. A political issues committee chair shall file a request for exemption when not later than ten (10) days after the date on which] the committee registers with the registry and shall be bound by its terms unless it is rescinded in writing not later than thirty (30) days preceding the date the issue appears on the ballot fifteen (15) days after the date on which the request for exemption is filed].

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(c) 1. A candidate or slate of candidates that revokes a request for exemption in a timely manner shall file all reports required of a candidate intending to raise or spend in excess of three thousand dollars (\$3,000) in an election. To revoke the request for an exemption, the candidate or slate

	of candidates shall file the appropriate form with the registry not later
2	than the deadline for filing a revocation.

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- 2. A candidate or slate of candidates that for any city, urban county government, charter county government, consolidated local government, unified local government, or county office or for any school board office, who] is exempted from campaign finance reporting requirements pursuant to paragraph (a) of this subsection but who accepts contributions or makes expenditures in excess of the exempted amount in an election, shall file all applicable reports required for the remainder of that election, based upon the amount of contributions or expenditures the candidate or slate of candidates accepts or receives in that election. The filing of applicable required reports by a candidate or slate of candidates after the exempted amount is exceeded shall serve as notice to the registry that the initial exemption has been rescinded. No further notice to the registry shall be required and no penalty for exceeding the initial exempted amount shall be imposed against the candidate or slate of candidates, except for failure to file applicable reports required after the exempted amount is exceeded.
- (d) Any candidate or slate of candidates that is subject to <u>a June or</u>[an] August filing deadline and that intends to execute a request for exemption shall file the appropriate request for exemption not later than the filing deadline and, except as provided in subparagraph 2. of paragraph (c) of this subsection, shall be bound by its terms unless it is rescinded in writing not later than <u>sixty (60)</u> <u>days preceding the regular election</u>[fifteen (15) days after the filing deadline]. A candidate or slate of candidates that is covered by this paragraph shall have the same reversion rights as those provided in subparagraph 1. of paragraph (c) of this subsection.

(e)	Any candidate or state of candidates that will appear on the ballot in a regular
	election that has signed a request for exemption for that election may exercise
	the reversion rights provided in subparagraph 1. of paragraph (c) of this
	subsection if a candidate or slate of candidates that is subject to <u>a June or</u> [an]
	August filing deadline subsequently files in opposition to the candidate or
	slate of candidates. Except as provided in subparagraph 2. of paragraph (c) of
	this subsection, a candidate or slate of candidates covered by this paragraph
	shall comply with the deadline for rescission provided in subparagraph 1. of
	paragraph (c) of this subsection.

- (f) Except as provided in subparagraph 2. of paragraph (c) of this subsection, any candidate or slate of candidates that has filed a request for exemption for a regular election that later is opposed by a person who has filed a declaration of intent to receive write-in votes may rescind the request for exemption and exercise the reversion rights provided in subparagraph 1. of paragraph (c) of this subsection.
- (g) Any candidate or slate of candidates that has filed a request for exemption may petition the registry to determine whether another person is campaigning as a write-in candidate prior to having filed a declaration of intent to receive write-in votes, and, if the registry determines upon a preponderance of the evidence that a person who may later be a write-in candidate is conducting a campaign, the candidate or slate of candidates, except as provided in subparagraph 2. of paragraph (c) of this subsection, may petition the registry to permit the candidate or slate of candidates to exercise the reversion rights provided in subparagraph 1. of paragraph (c) of this subsection.
- (h) If the opponent of a candidate or slate of candidates is replaced due to his <u>or</u> <u>her</u> withdrawal because of death, disability, or disqualification, the candidate or slate of candidates, except as provided in subparagraph 2. of paragraph (c)

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of this subsection, may exercise the reversion rights provided in subparagraph
1. of paragraph (c) of this subsection not later than fifteen (15) days after the
party executive committee nominates a replacement for the withdrawn
candidate or slate of candidates.

- (i) A person intending to be a write-in candidate for any office in a regular or special election may execute a request for exemption under paragraph (a) of this subsection and shall be bound by its terms unless it is rescinded in writing not later than fifteen (15) days *preceding*[after the filing deadline for] the regular or special election. A person intending to be a write-in candidate who revokes a request for exemption in a timely manner shall file all reports required of a candidate intending to raise or spend in excess of three thousand dollars (\$3,000) in an election. Except as provided in subparagraph 2. of paragraph (c) of this subsection, a person intending to be a write-in candidate who revokes a request for exemption shall file the appropriate form with the registry[not later than fifteen (15) days after the filing deadline for the regular or special election].
- (j) Except as provided in subparagraph 2. of paragraph (c) of this subsection, the campaign committee of any candidate or slate of candidates that has filed a request for exemption or a political issues committee whose chair has filed a request for exemption shall be bound by its terms unless it is rescinded in a timely manner.
- (k) 1. Except as provided in subparagraph 2. of paragraph (c) of this subsection, any candidate, slate of candidates, or political issues committee that is exempt from filing campaign finance reports pursuant to paragraph (a), (d), or (i) of this subsection that accepts contributions or makes expenditures, or whose campaign treasurer accepts contributions or makes expenditures, in excess of the applicable limit in

1			any one (1) election without rescinding the request for exemption in a
2			timely manner shall comply with all applicable reporting requirements
3			and, in lieu of other penalties prescribed by law, pay a fine of not
4			<u>less[more]</u> than five hundred dollars (\$500)[plus the amount by which
5			the spending limit was exceeded].
6			2. Except as provided in subparagraph 2. of paragraph (c) of this
7			subsection, a candidate, slate of candidates, campaign committee, or
8			political issues committee that is exempt from filing campaign finance
9			reports pursuant to paragraph (a), (d), or (i) of this subsection that
10			knowingly accepts contributions or makes expenditures in excess of the
11			applicable spending limit in any one (1) election without rescinding the
12			request for exemption in a timely manner shall comply with all
13			applicable reporting requirements and shall be guilty of a Class D
14			felony.
15	(2)	(a)	State and county executive committees, and caucus campaign committees
16			shall make a full report, upon a prescribed form, to the registry, of all money,
17			loans, or other things of value, received from any source, and expenditures
18			authorized, incurred, or made, since the date of the last report, including:
19			1. For each contribution of any amount made by a permanent committee,
20			the name and business address of the permanent committee, the date of
21			the contribution, the amount contributed, and a description of the major
22			business, social, or political interest represented by the permanent
23			committee;
24			2. For other contributions in excess of one hundred dollars (\$100), the full
25			name, address, age if less than the legal voting age, the date of the
26			contribution, the amount of the contribution, and the employer and
27			occupation of each contributor. If the contributor is self-employed, the

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1		name under which he or she is doing business shall be listed;		
2		3. The total amount of cash contributions received during the reporting		
3		period; and		
4		4. A complete statement of expenditures authorized, incurred, or made.		
5		The complete statement of expenditures shall include the name and		
6		address of each person to whom an expenditure is made in excess of		
7		twenty-five dollars (\$25), and the amount, date, and purpose of each		
8		expenditure.		
9	(b)	In addition to the reporting requirements in paragraph (a) of this subsection,		
10		the state executive committee of a political party that has established a		
11		building fund account under KRS 121.172 shall make a full report, upon a		
12		prescribed form, to the registry, of all contributions received from any source,		
13		and expenditures authorized, incurred, or made, since the date of the last		
14		report for the separate building fund account, including:		
15		1. For each contribution of any amount made by a corporation, the name		
16		and business address of the corporation, the date of the contribution, the		
17		amount contributed, and a description of the major business conducted		
18		by the corporation;		
19		2. For other contributions in excess of one hundred dollars (\$100), the full		
20		name and address of the contributor, the date of the contribution, the		
21		amount of the contribution, and the employer and occupation of each		
22		contributor. If the contributor is self-employed, the name under which he		
23		or she is doing business shall be listed;		
24		3. The total amount of cash contributions received during the reporting		
25		period; and		
26		4. A complete statement of expenditures authorized, incurred, or made.		
27		The complete statement of expenditures shall include the name and		

Page 15 of 26 SB000410.100 - 287 - 1748 address of each person to whom an expenditure is made in excess of twenty-five dollars (\$25), and the amount, date, and purpose of each expenditure.

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(c) The report required by paragraph (a) of this subsection shall be made on a semiannual basis and shall be received by the registry by January 31 and by July 31, and any report received by the registry within five (5) days after each filing deadline shall be deemed timely filed]. The January report shall cover the period from July 1 to December 31. The July report shall cover the period from January 1 to June 30. If an individual gives a reportable contribution to a caucus campaign committee or to a state or county executive committee with the intention that the contribution or a portion of the contribution go to a candidate or slate of candidates, the name of the contributor and the sum shall be indicated on the committee report. The report required by paragraph (b) of this subsection relating to a state executive committee's building fund account shall be received by the registry within two (2) business five (5) days after the close of each calendar quarter. The receipts and expenditures of funds remitted to each political party under KRS 141.071 to 141.073 shall be separately accounted for and reported to the registry in the manner required by KRS 121.230. The separate report may be made a separate section within the report required by this subsection to be received by the registry by January 31[, and if received by the registry within five (5) days after the filing deadline, it shall be deemed timely filed].

(3) (a) Except for candidates or slates of candidates, campaign committees, or political issues committees exempted from reporting requirements pursuant to subsection (1) of this section, each campaign treasurer of a candidate, slate of candidates, campaign committee, or political issues committee who accepts contributions or expends, expects to accept contributions or expend, or

contracts to expend more than three thousand dollars (\$3,000) in any one (1)
election, and each fundraiser who secures contributions in excess of three
thousand dollars (\$3,000) in any one (1) election, shall make a full report to
the registry, on a form provided or using a format approved by the registry, of
all money, loans, or other things of value, received from any source, and
expenditures authorized, incurred, and made, since the date of the last report,
including:

- 1. For each contribution of any amount made by a permanent committee, the name and business address of the permanent committee, the date of the contribution, the amount contributed, and a description of the major business, social, or political interest represented by the permanent committee;
- 2. For each contribution in excess of one hundred dollars (\$100) made to a candidate or slate of candidates for a statewide-elected state office, or to a campaign committee for a candidate or slate of candidates for a statewide-elected state office, the date, name, address, occupation, and employer of each contributor and the spouse of the contributor or, if the contributor or spouse of the contributor is self-employed, the name under which he or she is doing business, and the amount contributed by each contributor; [and]
- 3. For each contribution in excess of one hundred dollars (\$100) made to any candidate or campaign committee other than those specified in subparagraph 2. of this paragraph or a political issues committee, the full name, address, age if less than the legal voting age, the date of the contribution, the amount of the contribution, and the employer and occupation of each other contributor. If the contributor is self-employed, the name under which he or she is doing business shall be listed;

1		4.	The total amount of cash contributions received during the reporting
2			period; and
3		5.	A complete statement of all expenditures authorized, incurred, or made.
4			The complete statement of expenditures shall include the name, address,
5			and occupation of each person to whom an expenditure is made in
6			excess of twenty-five dollars (\$25), and the amount, date, and purpose of
7			each expenditure.
8	(b)	Repo	orts of all candidates, slates of candidates, campaign committees, political
9		issue	es committees, and registered fundraisers shall be made as follows:
10		1.	Candidates as defined in KRS 121.015(8), slates of candidates,
11			<u>candidate-authorized and unauthorized</u> campaign committees, political
12			issues committees, and fundraisers which register in the year before the
13			year an election in which the candidate, a slate of candidates, or public
14			question shall appear on the ballot, shall file financial reports with the
15			registry at the end of the first calendar quarter after persons become
16			candidates or slates of candidates, or following registration of the
17			committee or fundraiser, and each calendar quarter thereafter, ending
18			with the last calendar quarter of that year. Candidates, slates of
19			candidates, committees, and registered fundraisers shall make all reports
20			required by this section during the year in which the election takes place;
21		2.	All candidates, slates of candidates, <u>candidate-authorized and</u>
22			unauthorized campaign committees, political issues committees, and
23			registered fundraisers shall make reports on the sixtieth day preceding a
24			regular election, including all previous contributions and expenditures;
25		3.	All candidates, slates of candidates, <u>candidate-authorized and</u>
26			unauthorized campaign committees, political issues committees, and
27			registered fundraisers shall make reports on the thirtieth day preceding

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1	amount of the contribution, and the employer and occupation of each
2	contributor. If the contributor is self-employed, the name under which he or
3	she is doing business shall be listed;

- (c) An aggregate amount of cash contributions, the amount contributed by each contributor, and the date of each contribution; and
- (d) A complete statement of all expenditures authorized, incurred, or made, including independent expenditures. This report shall be made by a permanent committee, inaugural committee, or contributing organization to the registry on the last day of the first calendar quarter following the registration of the committee with the registry and on the last day of each succeeding calendar quarter until such time as the committee terminates. A contributing organization shall file a report of contributions received and expenditures on a form provided or using a format approved by the registry not later than the last day of each calendar quarter in which contributions are received or expenditures are made. All reports to the registry shall be received on or before each filing deadline, and any report received by the registry within two (2) business[five (5)] days after each filing deadline shall be deemed timely filed.
- (7) If the final statement of a candidate, campaign committee, or political issues committee shows an unexpended balance of contributions, continuing debts and obligations, or an expenditure deficit, the campaign treasurer shall file with the registry a supplemental statement of contributions and expenditures not more than thirty (30) days after the deadline for filing the final statement. Subsequent supplemental statements shall be filed annually, to be received by the registry by December 1 of each year, [and any statement received by the registry within five (5) days after December 1 of each year shall be deemed timely filed,] until the account shows no unexpended balance, continuing debts and obligations, expenditures, or

on the ballot for the same office for which the funds in the campaign account were originally contributed, in which case the candidate or a slate of candidates shall file the supplemental annual report by December 1 of that year or at the end of the first calendar quarter of that year after the candidate or slate of candidates files nomination papers for the next year's primary or regular election and any report received by the registry within five (5) days after the applicable filing deadline shall be deemed timely filed]. All post-election reports to the registry shall cover campaign activity during the entire reporting period and must be received by the registry within two (2) business days after the date the reporting period ends to be deemed timely filed. All contributions shall be subject to KRS 121.150 as of the date of the election in which the candidate appeared on the ballot.

- (8) All reports filed under the provisions of this chapter shall be a matter of public record open to inspection by any member of the public immediately upon receipt of the report by the registry.
- 16 (9) A candidate or slate of candidates is relieved of the duty personally to file reports
 17 and keep records of receipts and expenditures if the candidate or slate states in
 18 writing or on forms provided by the registry that:
 - (a) Within five (5) business days after personally receiving any contributions, the candidate or slate of candidates shall surrender possession of the contributions to the treasurer of their principal campaign committee without expending any of the proceeds thereof. No contributions shall be commingled with the candidate's or slated candidates' personal funds or accounts. Contributions received by check, money order, or other written instrument shall be endorsed directly to the campaign committee and shall not be cashed or redeemed by the candidate;
 - (b) The candidate or slate of candidates shall not make any unreimbursed

Page 22 of 26 SB000410.100 - 287 - 1748 expenditure for the campaign, except that this paragraph does not preclude a candidate or slate from making an expenditure from personal funds to the designated principal campaign committee, which shall be reported by the committee as a contribution received; and

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- (c) The waiver shall continue in effect as long as the candidate or slate of candidates complies with the conditions under which it was granted.
- (10) No candidate, slate of candidates, campaign committee, political issues committee, or contributing organization shall use or permit the use of contributions or funds solicited or received for the person or in support of or opposition to a public issue which will appear on the ballot to further the candidacy of the person for a different public office, to support or oppose a different public issue, or to further the candidacy of any other person for public office; except that nothing in this subsection shall be deemed to prohibit a candidate or slate of candidates from using funds in the campaign account to purchase admission tickets for any fundraising event or testimonial affair for another candidate or slate of candidates if the amount of the purchase does not exceed two hundred dollars (\$200) per event or affair. Any funds or contributions solicited or received by or on behalf of a candidate, slate of candidates, or any committee, which has been organized in whole or in part to further any candidacy for the same person or to support or oppose the same public issue, shall be deemed to have been solicited or received for the current candidacy or for the election on the public issue if the funds or contributions are solicited or received at any time prior to the regular election for which the candidate, slate of candidates, or public issue is on the ballot. Any unexpended balance of funds not otherwise obligated for the payment of expenses incurred to further a political issue or the candidacy of a person shall, in whole or in part, at the election of the candidate or committee, escheat to the State Treasury, be returned pro rata to all contributors, or, in the case of a partisan candidate, be transferred to a caucus

campaign committee, or to the state or county executive committee of the political
party of which the candidate is a member except that a candidate, committee, or an
official may retain the funds to further the same public issue or to seek election to
the same office or may donate the funds to any charitable, nonprofit, or educational
institution recognized under Section 501(c)(3) of the United States Internal Revenue
Code of 1986, as amended, and any successor thereto.

- (11) [(a) For the purposes of this subsection, "election cycle," as applied to contributions, expenditures, or loans to support or oppose a candidate for a particular office, means the period of time beginning January 1 following a regular election for the office and ending December 31 following the next regular election for that office.
- 12 (b) For the purpose of this subsection, "election cycle," as applied to contributions,
 13 expenditures, or loans to support or oppose a constitutional amendment or public
 14 question which appears on the ballot, means the period of time beginning January 1
 15 following a regular election for any state legislative office and ending December 31
 16 following the next regular election for any state legislative office.
 - (e) If adequate and appropriate agency funds are available to implement this subsection, <u>electronic</u>[the option of Electronic] reporting shall be made available by the registry to all candidates, <u>slates of candidates</u>, committees, <u>contributing organizations</u>, registered fundraisers, and persons making independent expenditures. In addition to those candidates, slates of candidates, and campaign committees that are required to electronically report under KRS 121.120(6)(h).
 - (12) Filers specified in subsection (11) of this section may file required campaign finance reports in paper or electronic format. If the candidate or slate of candidates chooses to file a report in electronic format,] The electronic report submitted to the registry[copy] shall be the official campaign finance report[version] for audit and other legal purposes, whether mandated or filed by choice.

1	(12)[(13)] Filers not required to file reports electronically, as set forth in this section, are
2	strongly encouraged to do so voluntarily.
3	(13)[(14)] The date that an electronic or on-line report shall be deemed to have been filed
4	with the registry shall be the date on which it is received by the registry.
5	(14)[(15)] All electronic or online filers shall affirm, under penalty of perjury, that the
6	report filed with the registry is complete and accurate.
7	(15)[(16)] Filers who submit <u>electronic campaign finance reports[computer disks]</u>
8	which are not readable, \underline{or} cannot be copied, or are not accompanied by any
9	requisite paper copy shall be deemed to not be in compliance with the requirements
10	set forth in this section.
11	(16)[(17)] Beginning with the primary scheduled in calendar year 2020, and for each
12	subsequent election scheduled thereafter, reports required to be submitted to the
13	registry involving candidates, slates of candidates, committees, contributing
14	organizations, and independent expenditures shall be reported electronically[No
15	candidate is obligated to file any reports electronically, except for those candidates,
16	slates of candidates, and campaign committees that are required to electronically
17	report under KRS 121.120(6)(h)].
18	(17)[(18)] (a) On each paper and electronic form that the registry[it] supplies for the
19	reports required under subsections (2), (3), and (6) of this section, the registry
20	shall include an entry reading, "No change since last report."
21	(b) If a person or entity that is required to report under subsection (2), (3), or (6)
22	of this section has received no money, loans, or other things of value from any
23	source since the date of its last report and has not authorized, incurred, or
24	made any expenditures since that date, the person or entity may check or
25	otherwise designate the entry that reads, "No change since last report." A
26	person or entity designating this entry in a report shall state the balance carried
27	forward from the last report but need not specify receipts or expenditures in

- 2 → Section 4. KRS 121.210 is amended to read as follows:
- 2 (1) Each candidate <u>or slate of candidates</u> may designate one (1) central campaign committee <u>as a candidate-authorized campaign committee</u>. If so designated, the central campaign committee shall receive all reports made by any other campaign committee authorized in writing by the candidate <u>or slate of candidates</u> to accept contributions or make expenditures for the purpose of influencing the nomination for election, or election, of the candidate <u>or slate of candidates</u> who designated <u>a</u>[it as his] central campaign committee.
- 10 (2) Each statement or report which <u>a candidate-[an-]</u>authorized committee is required
 11 to file with or furnish to the registry shall, if that committee is not a central
 12 campaign committee, be furnished instead to the central campaign committee for
 13 the candidate on whose behalf that committee is, or is established for the purpose
 14 of, accepting contributions or making expenditures.
- 15 (3) Each central campaign committee shall receive all reports and statements filed with or furnished to it by other *candidate* authorized committees, and shall consolidate and furnish the reports and statements to the registry, together with its own reports and statements as prescribed by KRS 121.180.
- 19 (4) <u>A campaign committee</u>[Campaign committees] not authorized by, or which
 20 <u>has[have]</u> been disavowed by the candidate, shall not include the name of the
 21 candidate as part of the committee's name and shall file the reports and statements
 22 with the registry as prescribed in KRS 121.180 <u>as an unauthorized campaign</u>
 23 <u>committee</u>.

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